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ENROLLED

Com. Sub. for House Bill No. 4034

(By Delegates Linch, Hunt, Mahan, Staton, Tomblin, Riggs and Thomas)

Passed March 14, 1998

In Effect Ninety Days from Passage



ENROLLED

COMMITTEE SUBSTITUTE

FOR

H. B. 4034

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[Passed March 14, 1998; in effect ninety days from passage.]

AN ACT to amend chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, by adding thereto a new article, designated article thirty-five, relating to the regulation of lead abatement, assessment, and inspection activities and establishing licensing requirements for lead inspectors, risk assessors, supervisors, designers, contractors and workers; establishing legislative findings, providing definitions; establishing the powers and duties of the director of the division of health; authorizing the establishment of fees to; creating lead abatement, inspector and assessor license requirements; providing license application issuance, denial and revocation procedures; providing lead contractor's duties and responsibilities; providing exemptions from the notification and licensure requirements; providing for notification of elevated bloodlead levels; requiring reporting of lead abatement projects; establishing accreditation requirements for lead abatement instructors and training programs; providing for suspension or revocations of licenses and procedures therefore; establishing a special revenue account to administer the

program; providing civil penalties and fees for violation of the certain provisions of this article; and creating a misdemeanor offense for violations of this article.

Be it enacted by the Legislature of West Virginia:

That chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended by adding thereto a new article, designated article thirty-five, to read as follows:

ARTICLE 35. LEAD ABATEMENT.

§16-35-1. Short title.

- 1 This article may be cited as the West Virginia "Lead
- 2 Abatement Act."

§16-35-2. Legislative findings.

- 1 (a) The Legislature hereby finds and declares that:
- 2 (1) Lead is a toxic substance and harmful to the 3 citizens of this state;
- 4 (2) Lead poisoning is a devastating health hazard, 5 particularly to young children, and results in serious long 6 term health effects;
- 7 (3) Children exposed to even low levels of lead exhibit 8 learning disabilities, decreased growth, hyperactivity, 9 impaired hearing, and neurological damage;
- 10 (4) Workers and others who come into contact with 11 lead when removing or remediating lead based materials 12 are also at risk of lead poisoning;
- 13 (5) Exposure occurs from contact with materials 14 containing lead, including but not limited to lead-based 15 paint chips, lead dust, and lead-contaminated soil;
- 16 (6) The most significant source of exposure is lead-17 based paint, particularly in houses built prior to one 18 thousand nine hundred seventy-eight;
- 19 (7) The danger posed by lead-based paint hazards can 20 be controlled by abatement or interim controls that limit 21 exposure to lead-based paint hazards; and

- 22 (8) The public health and safety of this state will be 23 better protected when all persons who handle lead 24 contaminated substances are throughly trained and 25 knowledgeable regarding safe methods of handling and
- 26 disposing of such materials.
- 27 (b) Therefore, it is the purpose of this article to protect 28 the health of the children of the state and those who
- 29 undertake remediation of the lead health hazard by
- 30 establishing guidelines for the assessment and removal of
- 31 lead hazards from homes and other buildings where
- 32 children are frequently present and exposed to the danger
- 33 of lead poisoning.

§16-35-3. Definitions.

- 1 (a) "Abatement" means any measure or set of 2 measures designed to permanently eliminate lead-based 3 paint hazards. Abatement includes, but is not limited to:
- 4 (1) The removal of lead-based paint and lead-5 contaminated dust, the permanent enclosure or 6 encapsulation of lead-based paint, the replacement of 7 lead-painted surfaces or fixtures, and the removal or 8 covering of lead-contaminated soil;
- 9 (2) All preparation, cleanup, disposal, and post-10 abatement clearance testing activities associated with such 11 measures;
- 12 (3) Projects for which there is a written contract to 13 permanently eliminate lead-based paint hazards from a 14 dwelling unit or child-occupied building;
- 15 (4) Projects involving the permanent elimination of lead-based paint or lead-contaminated soil; and
- 17 (5) Projects involving the permanent elimination of 18 lead-based paint hazards that are conducted in response to 19 federal, state or local abatement orders.
- 20 (b) "Child lead poisoning" means that the amount of 21 lead circulating in the blood stream of children is at or 22 exceeds the level defined by the United States center for 23 disease control.

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- 24 (c) "Child-occupied building" means any of the 2.5 following structures built before one thousand nine 26 hundred seventy-eight: public or private buildings, or portions thereof, or a room in a residential dwelling or 2.7 2.8 unit, any of which structures are currently visited, or 29 intended to be visited, three hours a day twice a week or 30 more often by a child age six or under, including, but not 31 limited to, day care centers, kindergarten classrooms, 32 schools, camps and recreational facilities.
- 33 (d) "Contained work area" means a designated room 34 or rooms, spaces, or other areas, including a 35 decontamination structure, where lead abatement activities 36 are performed, separated from the uncontaminated 37 environment in accordance with OSHA standards.
 - (e) "Discipline" means any one of the following: lead abatement contractor, lead abatement supervisor, lead inspector, lead risk assessor, lead abatement worker, or lead abatement project designer.
- 42 (f) "Director" means the director of the West Virginia 43 division of health or his or her representative.
- 44 (g) "Elevated blood-lead level" means a concentration 45 of lead in the blood stream as defined by the United States 46 center for disease control.
- 47 (h) "Industrial facility" means any factory, mill, plant, 48 refinery, warehouse, building or complex of buildings or 49 other industrial structures including the land on which it is 50 located.
 - (i) "Inspection" means a surface by surface investigation to determine the presence of lead-based paint or lead hazards and the provision of a report explaining the results of the investigation.
- 55 (j) "Interim controls" means a set of measures 56 designed to temporarily reduce human exposure or likely 57 exposure to lead-based paint hazards, including 58 specialized cleaning, repairs, maintenance, painting, 59 temporary containment, ongoing monitoring of lead-60 based paint hazards or potential hazards, and the 61 establishment and operation of management and resident

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- 63 (k) "Lead" means elemental lead and all inorganic and 64 organic lead compounds.
- (1) "Lead abatement contractor" means any person who contracts to conduct any lead abatement activity.
- 67 (m) "Lead abatement designer" means an individual 68 who designs lead abatement projects.
 - (n) "Lead abatement project" means an activity in target housing or child-occupied buildings intended to permanently remove or encapsulate lead-based paint, lead-containing dust, lead-containing soil or other lead-containing materials and decontamination of an area, but does not include interim controls which do not permanently eliminate lead hazards.
 - (o) "Lead abatement worker" means an individual who is employed by a lead abatement contractor for a lead abatement project.
- 79 (p) "Lead-based paint" means paint or other surface 80 coatings that contains lead at a level defined by the 81 director by legislative rule as provided in section four of 82 this article.
 - (q) "Lead hazard" means any condition that may result in exposure to lead including, but not limited to, leadcontaminated dust, lead-contaminated soil, or lead-based paint present on accessible surfaces, friction surfaces, impact surfaces or other lead sources that could result in adverse effects on human health.
 - (r) "Lead inspector" means an individual who conducts inspections to determine and report the existence, nature, severity and location of lead-based paint or lead hazards.
- 92 (s) "Lead risk assessment" means an investigation of 93 the potential risk to human health or the environment 94 posed by lead abatement projects or lead hazards, 95 including but not limited to considerations of toxicity, 96 concentration, form, mobility and potential of exposure.
 - (t) "Lead risk assessor" means an individual who is

- 98 responsible for or conducts lead risk assessments and 99 establishes priorities for a lead abatement project.
- 100 (u) "Lead Supervisor" means a person employed by a 101 lead abatement contractor to supervise workers on a lead 102 abatement project.
- (v) "OSHA" means the United States Occupational 103 104 Safety and Health Administration.
- 105 (w) "Owner-occupied housing" means a detached 106 single unit residence owned by the individual living within 107 the unit.
- 108 (x) "Person" means any individual, partnership, firm, 109 society, association, trust, corporation, other business entity 110 or any agency, unit, or instrumentality of federal, state or 111 local government.
- 112 (y) "Target housing" means residential structures built prior to one thousand nine hundred seventy-eight that 113 114 could contain lead-based paint or residential structures 115 that are confirmed by inspection to contain lead-based 116 paint.

§16-35-4. Powers and duties of the director.

- 1 The director shall administer and enforce this article, 2 and has the following powers and duties:
- 3 (1) To propose rules for legislative approval in 4 accordance with the provisions of article three, chapter 5 twenty-nine-a of this code, necessary to carry out the 6 requirements of this article, including but not limited to 7 abatement personnel training guidelines, procedures for 8 the issuance and renewal of lead discipline licenses, 9 establishment of all fees necessary to pay for the 10 implementation and enforcement of this program, and the 11 regulation of lead abatement projects;
- 12 (2) To issue, suspend and revoke lead discipline 13 licenses, regulate lead abatement projects, and assess fees 14 and civil penalties pursuant to this article and the rules 1.5 promulgated hereunder;
- 16 (3) To promulgate any emergency rules necessary to

- 17 gain federal approval of the state lead abatement program
- 18 in accordance with section three, article fifteen, chapter
- 19 twenty-nine-a of this code:
- 2.0 (4) To accredit training providers, training courses, 21 examiners, examinations, and grading systems developed
- 22 for licensing disciplines pursuant to this article;
- 23 (5) To order reduction or abatement of identified lead 24 hazards when they may result in child lead poisoning; and
- 2.5 (6) To develop a public awareness campaign on the 26 dangers of lead poisoning and to promote public
- 27 education of the requirements of this article.

§16-35-5. Lead discipline license required.

- (a) It is unlawful for any individual to carry out any 1 2 lead risk assessment, inspection or abatement activity for 3 which he or she does not hold an appropriate lead discipline license.
- (b) To qualify for a lead discipline license an 6 applicant shall:
- (1) Satisfactorily complete a state-accredited training course for a lead discipline and receive a passing grade on 9 an examination administered by a state-accredited 10 examiner: and
- 11 (2) Meet the requirements set forth by the director in 12 legislative rule.
- 13 (c) Applicants for a lead discipline license shall submit to the division an application and certificate that show 14 satisfactory completion of a training course for a lead 15 16 discipline and pay the applicable fee to the division.
- (d) The director may deny a license if the applicant 17 fails to comply with the application procedures or to 18 19 satisfy the licensure criteria or to pay the fee. The director 2.0 shall provide written notice of such denial and an 21 opportunity for reapplication.
- 22 (e) The director may grant lead discipline licenses to individuals licensed or certified in another jurisdiction if 23

- 24 its requirements are at least as stringent as West Virginia's
- 25 requirements.

§16-35-6. Lead abatement contractor's duties.

- 1 A lead abatement contractor shall:
- 2 (1) Ensure that each of his or her employees or 3 agents who will come in contact with lead or who will be
- 4 responsible for a lead abatement project is licensed as
- 5 required by this article;
- 6 (2) Ensure that each lead abatement project is 7 supervised by a licensed lead abatement supervisor;
- 8 (3) Maintain sampling records for each contained 9 work area of a lead abatement project until it meets the
- 10 minimum clearance standards established by the director
- 11 before allowing reoccupancy; and
- 12 (4) Keep a record of each lead abatement project and
- make the record available to the division and the divisions
- of commerce, labor, and environmental protection upon Records required by this subsection shall be kept
- 15 request. Records required by this subsection shall be kept
- 16 for at least three years and shall include at a minimum:
- 17 (A) The name, address and license number of the
- 18 individual who supervised the lead abatement project and
- 19 each employee or agent who worked on the project;
- 20 (B) The location and design of the project, if
- 21 applicable, and the amount of lead-containing material
- 22 that was removed:
- 23 (C) The starting and completion date of each project
- 24 and a summary of the procedures that were used to
- 25 comply with all federal and state standards; and
- (D) The name and address of each disposal site where
- 27 lead-contaminated waste was deposited and the disposal
- 28 site receipts.

§16-35-7. Exemptions from notification and licensure.

- 1 (a) Homeowners performing lead abatement or
- 2 interim abatement controls on their single unit owner-
- 3 occupied housing are exempt from the requirements of

4 this article.

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- (b) Abatement does not include renovation. 5 6 remodeling, landscaping or other activities, when the 7 purpose of such activities are not intended to permanently eliminate lead based paint hazards, but, instead, are 9 designed to repair, restore or remodel a given structure or 10 dwelling, even though these activities may incidentally 11 result in a reduction or elimination of lead-based paint 12 Abatement also does not include interim 13 controls, operations and maintenance activities, or other measures and activities designed to temporarily, but not 14
- 16 (c) The provisions of this article do not apply to lead
 17 hazard reduction activities or to persons performing such
 18 activities when such activities are performed wholly within
 19 or on an industrial facility and are performed by persons
 20 who are subject to the training requirements of OSHA:
 21 Provided, That the provisions of this article do apply to

permanently reduce lead-based paint hazards.

- 22 any child occupied building or area such as a child day
- 23 care center located at a industrial facility.

§16-35-8. Notification of elevated blood-lead levels required.

The director may, by legislative rule, establish requirements for laboratories and lead abatement contractors for mandatory reporting of any persons medically confirmed elevated blood-lead level.

§16-35-9. Notification of lead abatement projects required.

Each owner or other person responsible for the operation of a building, facility, residence or structure where a lead abatement project is to occur shall notify the division in the time specified by the director prior to commencement of each lead abatement project, and comply with all applicable state and federal regulatory requirements for a lead abatement project.

§16-35-10. Accreditation of lead abatement training courses.

1 (a) The director shall propose legislative rules 2 establishing criteria and procedures for certification of 3 training course curricula and examinations that shall 12

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- 4 ensure the qualifications of applications for licensure or 5 certification as required in this article. To qualify for 6 certification, a training course shall contain a combination 7 of class instruction, practical application, and public health 8 procedures of a length and content that, to the satisfaction 9 of the director, ensure adequate training for the level and 10 type of responsibility for each named certification 11 category.
 - (b) All courses certified under this section shall be conducted by instructors whose training and experience is determined by the director to be appropriate for the subject matter being taught and the level of licensure category for which the course is designed. An approved initial course for any category of person engaged in lead hazard reduction activities shall include all of the following, but not be limited to:
- 20 (1) Worker health and safety instruction no less 21 stringent that required under applicable federal law and 22 regulations;
- 23 (2) Instruction in the importance of safe work 24 practices in promoting public health, and the importance 25 of proper decontamination procedures in eliminating the 26 risk of contaminating individual workers' home 27 environment; and
- 28 (3) Instruction in the workers' rights and obligations 29 under federal and state law.
- 30 (c) In addition to developing criteria for classroom 31 instruction pursuant to this section, the director shall 32 develop minimum criteria for hands-on training or on-site 33 instruction. The criteria for certification of training 34 courses shall include minimum trainee competency and 35 proficiency requirements, evidenced through both written 36 examinations and minimum skills demonstration 37 examinations. Upon successful completion of an 38 approved retraining course, the trainee shall be issued a 39 certificate by the director or the accredited training 40 provider under the authority of the director.
 - (d) All training courses must be recertified annually

- 42 by the director. The director may establish by legislative
- 43 rule, reasonable application fees for the accreditation of
- 44 training courses and discipline examiners, and establish
- 45 criteria for renewals of training course certification.

§16-35-11. Suspension or revocation of license; violations; hearings.

- 1 (a) The director may suspend or revoke a lead 2 abatement discipline license if the licensee:
- 3 (1) Fraudulently or deceptively obtains or attempts to 4 obtain a license or knowingly aids another in such fraud 5 or deception;
- 6 (2) Fails at any time to meet the qualifications for the 7 license or to comply with the requirements of this article 8 or any applicable legislative rules;
- 9 (3) Fails to comply with applicable federal or state 10 standards for lead abatement projects;
- 11 (4) Employs or permits an individual not licensed as 12 required by this article to work on a lead abatement 13 project; or
- 14 (5) Falsifies or attempts to falsify any document 15 related to a lead abatement project.
- 16 (b) The director may investigate all suspected 17 violations of this article or any rule promulgated 18 hereunder. Upon the finding of a violation in connection 19 with any lead abatement project, the director shall issue a
- 20 cease and desist order directing that all work on the
- 21 project is halted forthwith or a notice of violation directing
- 22 compliance with this article or any rule promulgated
- 23 hereunder. Posting of cease and desist orders or notice of
- violations on project sites shall constitute notice of its contents to the property owner and all persons working on
- 26 the lead abatement project. The director may also deliver
- 27 a copy of such order or notice by certified mail, return
- 28 receipt requested, to the property owner and to the
- 29 contractor.
- 30 (c) Hearings regarding violations of this article and 31 any rules promulgated hereunder shall be conducted ir

- 32 accordance with the division's rules of procedure for
- 33 contested case hearings and declaratory rulings and the
- 34 administrative procedures act of chapter twenty-nine-a of
- 35 this code.

§16-35-12. Special revenue account.

1 The director shall deposit all monies collected as fees and civil penalties under the provisions of this article a 3 special account in the state treasury to be known as the 4 "lead abatement account". Expenditures from said fund 5 shall be for the purposes set forth in this article and are not authorized from collections but are to be made only in accordance with appropriation by the Legislature and in accordance with the provisions of article three, chapter 9 twelve of this code and upon the fulfillment of the 10 provisions set forth in article two, chapter five-a of this 11 Provided, That for the fiscal year ending the code: 12 thirtieth day of June, one thousand nine hundred ninety-13 nine, expenditures are authorized from collections rather 14 than pursuant to an appropriation of the Legislature.

§16-35-13. Penalties and fines.

- 1 (a) The director may impose a civil penalty of not less 2 than two hundred fifty dollars and not more than five 3 thousand dollars for each separate violation of this article 4 or any rules promulgated hereunder. In any case where a 5 person fails to halt work following the issuance of a cease and desist order by the director, the violation shall be 7 presumed to be willful and the person shall be assessed a 8 civil penalty by the director of not less than ten thousand 9 dollars nor more than twenty-five thousand dollars for an 10 initial violation and not less than twenty-five thousand dollars nor more than fifty thousand dollars for each 11 12 subsequent violation. Failure to pay a civil penalty 13 imposed by the director within thirty days of receipt of notification constitutes a separate violation, 14
- 15 (b) Notwithstanding any other provision of this code, 16 any person who violates any provision of this article or 17 any rule promulgated hereunder is guilty of a 18 misdemeanor and, upon conviction thereof, shall be fined 19 not less than two hundred fifty dollars, nor more than fifty

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- thousand dollars, or confined in the county or regional jailnot more than one year, or both fined and confined.

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The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.
Chairman Senate Committee
Chairman House Committee
Originating in the House.
Takes effect ninety days from passage. Clerk of the Senate Sugar A. Bay Clerk of the House of Delegates President of the Senate
Speaker of the House of Delegates
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